



9.35 Responses to Action Points for Midday 22 May 2019

Planning Act 2008

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Infrastructure Planning

Planning Act 2008

A303 Sparkford to Ilchester Dualling Scheme

Development Consent Order 201[X]

Responses to Action Points by Midday 22 May 2019

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1 Introduction

- 1.1.1 This report provides responses to Hearing Actions Points 36 and 37 associated with the Development Consent Order (DCO) Examination for the A303 Sparkford to Ilchester Dualling Scheme ('the scheme').
- 1.1.2 Each Action Point relates to the table of action points issued by The Planning Inspectorate (EV-032 and EV-033) following the issue specific hearings (ISH), open floor hearings, and compulsory acquisition hearings held on Tuesday 14 May 2019 and Wednesday 15 May 2019. Responses to each of the Action Points are contained within Chapters 2 and 3 of this report. The numbering adopted below corresponds to the numbering in the Action Points issued by the Examining Authority.

2 Action Point 36

- 2.1.1 Action Point 36 requests: Provide response to SCC's response to Applicant's note on protective provisions (Action Point 31) Including: consider need for definition of completion and how this could be addressed having regard to SCC proposal and propose alternative(s).
- 2.1.2 Table 2.1 below details the Applicant's response to this action point.

Table 2.1: Applicant's response to Action Point 36

Table 2.1:	Applicant's response to Action Point 36		
	Applicant's comment on SCC draft Protective Provisions	SCC Response to comment	Applicant's further response
1	Definition of Commuted Sum		
	2.2.1 The Applicant has agreed with SCC that a commuted sum will be paid towards the maintenance of any new, non-standard assets which are to be transferred to SCC under the DCO. The Applicant had understood that this was to be included in an agreement between the Parties, not the Protective Provisions, however as SCC have included it in their draft without notifying the Applicant and despite the ongoing meetings between them, the Applicant now assumes SCC are not seeking the separate agreement. The Applicant has accordingly included commuted sum provisions within the draft submitted with this note.	Agreed, 'new' can be deleted from the definition of Commuted Sum.	Agreed, 'new' can be deleted from the definition of Commuted Sum.
	2.2.2. The Applicant rejects the reliance proposed in the SCC definition on the SCC technical note and the inclusion of "or any replacement or modification of that document for the time being in force". Apart from the technicality that guidance cannot be "in force" as it is not legislation, this document is purely a SCC guidance document and any part of it could be changed unilaterally by SCC at any time; that is not acceptable to the Applicant and leads to uncertainty. The Applicant has therefore included a definition of "Non-standard Highway Assets" which aligns with the approach currently taken by the technical		

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	note but is separate to and not reliant on that guidance.		
2	by SCC to the definition of "detailed	scope of the detailed information required given the absence of a detailed design, SCC would consider its list of detailed information (set out in its version of the Protective Provisions at 2(a) to (q)) to be adequate, and in the interests of progressing an agreement would therefore be content to remove reference to 'any other information which it might reasonably require' in its version of the	
	information definition, requiring a schedule of condition of other local highway which SCC consider will be affected by the works, is also rejected. That would by its nature include	Local highways may be affected by the movement of construction traffic outside the scheme limits, emphasised by the absence of detail in relation to the Construction Traffic Management Plan. It would be in the interests of both parties for a schedule of condition to be agreed	DCO limits may be a good idea but not that they should be prescribed by the DCO where it then becomes binding.
	2.2.5. SCC's definition of "Detailed information" item (q) provides "where highway is to be de-trunked under this Order, a specification of the condition of the de-	Item (q) will also ensure the provision of a specification of the condition of a de-	Item (q) is simply not necessary. "local highway" is defined to include any highway which will vest in SCC so includes areas to be detrunked; item (p) covers any local highway occupied but not

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u b it n u u s d p s H d d	runked section of highway, the works to be undertaken to ensure the existing road is prought up to an appropriate standard before it is passed to the Local Highway Authority to maintain". In the Applicant's view this is unnecessary. The definition of local highway under the Applicant's drafting includes sections to be de-trunked and for which detailed information is required – the proposed (q) is therefore duplication. Standard before it is passed to the Local Highway Authority to maintain". In the Applicant's view this is unnecessary. The definition of local highway under the Applicant's drafting includes sections to be de-trunked and for which detailed information is required – the proposed (q) is therefore		worked on. Item o) requires a schedule of condition of affected local highway and items a-k are the specification of works which include surfacing (e), markings(g) etc – there is no omission to rectify here.
2 w tl c u ii a o tl p u te h	duplication. 2.2.6. Further, the inclusion of "and other such works and traffic management measures as the Local Highway Authority reasonably consider necessary to minimise the risk of unauthorised use and anti-social behaviour" in this item is rejected. The Applicant cannot and will not agree to the inclusion of 'such other works' in any of the forms it appears in the SCC draft (please see the response to paragraph 5(1) detailing why this is unacceptable). The Applicant has asked SCC to advise of design measures it would wish to nave included to address anti-social behaviour so that these can be considered as part of the development of the detailed design; SCC has not advised of any measures and has advised in its written submissions	It is essential that the detailed design process takes into account the need to design out as far as possible the risks associated with unauthorised use and anti-social behaviour, and the wording proposed by the Local Highway Authority seeks to ensure that these specific matters are actively considered in relation to de-trunked roads. The Applicant has highlighted itself that the detailed design process will need to flow after the close of the Examination. SCC believes that it will not be possible to design out these risks in their entirety, but it will be for the Applicant to develop and propose such detailed designs, not the LHA. SCC wishes to be actively	As a compromise the Applicant would propose that o) could be amended from 'affected local highway' to 'all local highway within the order limits'. The Applicant considers that the principle of this can be agreed; the Applicant is willing to insert provision for SCC to be invited to attend design meetings up to submission for approval – but will not pay fees for the council to attend. Proposed new wording: X.—(1) The undertaker will allow and facilitate an appropriately qualified officer of the local highway authority to participate in the design process for the detailed design of those parts of the authorised development which are local highway,

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to re whic spec	ch SCC has already stated it cannot cify.	assist the undertaker based on its	and will have reasonable regard to any views of that officer in finalising the detailed design prior to any element reaching design fix or freeze; provided always that it will be the decision of the undertaker whether it implements such views and
meas detai these	7. Where any requests to include sures are made before approval of ailed design the Applicant will consider se, such requests cannot however be	information about both the design of the scheme and the associated traffic	for the avoidance of doubt any such view shared by the officer will not be an instruction, requirement or authorisation under this Order.
creat prog have start	ommodated post such approval without ating unacceptable risk to the project gramme. It is not reasonable for SCC to e the ability to refuse to allow works to t under an approved detailed design	proposed wording for Requirements 11 and 12 rely on a consultation process regarding the traffic management plan and detailed designs in accordance with	(2) Participation under sub-paragraph (1) will be in the form of invitations to attend design meeting not less than once per calendar month and the provision to the local highway authority of such drawings, cross sections and design proposals
meas	ause design or traffic management isures they have not previously specified e not been included in the design.	Requirement 4. But Requirement 4 provides for in effect only a notification process rather than a process of meaningful consultation where the Local Highway Authority would be fully	as are required to allow the local highway authority to provide views on detailed design proposals to the undertaker. (3) Any involvement by the local highway
		engaged during development of the scheme and is able to inform and influence detailed matters. That is both unacceptable and unreasonable. SCC	authority (or its appropriately qualified officer) will be at the cost of the local highway authority The Applicant doesn't agree that the SCC model
		proposes a model which enables it to engage actively and iteratively in development of the detailed designs and the traffic management plan that would both protect the interests of the Local Highway Authority, and minimise	is collaborative – rather it is an approval process which moves decision making to SCC rather than involving them in iterative design as claimed. The Applicant rejects the SCC drafting but is willing to accommodate participation in design as above.
		the potential long term risks of delays to the project. Irrespective of whether SCC is the	SCC appears to have misunderstood the process. The detailed information is the final design information which has to be complied with in undertaking the works (see para 3) – it
		approving body pursuant to Requirement 12, SCC would expect this detailed information to be provided prior	therefore cannot be provided ahead of detailed design being approved as it has to follow on from the detailed design. Only draft details and

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		to Requirement 12 approval in order that it may give proper consideration to the proposed works in its consultation response. The definition of "Detailed Information" proposed by the Applicant indicates that this information will not be provided until after Requirement 12 approval. If the detailed information is provided prior to Requirement 12 approval SCC can ensure any design measures it recommends are raised in a timely manner.	proposals can be provided ahead of approval. Opportunities to review drafts as they evolve is set out in the proposed new paragraph above, the right to review the detail to be submitted for approval is set out in the requirements requiring consultation.
3	highway to include public rights of way is	equally to all highways (including public rights of way) on the basis that	The Applicant does not agree, maintains its position as per its previous comment and notes that many of these provisions are inapplicable or inappropriate to PROWs.
4	2.2.9. The Applicant does not agree with the inclusion of SCC's proposed definition of "maintenance period". The local highway authority is statutorily charged and funded to maintain its highways and it is inappropriate for it to be trying to pass that responsibility to third parties. The Applicant has already agreed that it will be liable for a 52 week defect remediation period for its works from completion of those local highway works (this	suggest that SCC should be responsible for maintenance of the local highways during the 52 week defect period. The nature of the contract between the Applicant and its main contractor is not a material consideration. The purpose of the maintenance period is to expose the new highway infrastructure to a reasonable period of public use to ensure that it is fit for purpose once any	It is not unreasonable for the local highway authority to be responsible for maintenance of local highways. The highways will have to have been assessed as safe under RSA3 before they are open to traffic.

	icant's comment on SCC draft Protective isions	SCC Response to comment	Applicant's further response
draft will n to d follow reaso Appli maint of "w	ere is no need to distinguish that.	maintenance period of 12 months is the norm, but this may be extended depending on the scale of any defects or safety works and the speed with which they are addressed. During this maintenance period the liability for	This is precisely the Applicant's proposal – the SCC drafting moves this 52 week defect liability period to after RSA4. The Applicant maintains that the SCC drafting does not follow this explanation. The DCO transfers maintenance by operation of its articles – a final certificate is not required.

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		authority when responsibility for defects or safety issues remained with the undertaker. For instance, if a repair were required to a section of new highway, then it may not be apparent whether the repair was required as a result of a defect in the construction or design, or as a result of extraordinary use, or a mixture of both, and therefore whether the highway authority or undertaker is responsible. It is SCC's proposal that the undertaker is only responsible for that section of highway on which it has	
5	Definition of works 2.2.10. The SCC definition of "works" is rejected. No special definition is needed for this schedule. Further, the inclusion of "any associated works or consequential works reasonably required by the Local Highway Authority" is completely rejected – please see the reasoning set out for the rejection of similar wording in paragraph 5(1) which applies equally to this wording.	parties to ensure that the definition of 'works' in the Protective Provisions that limits it to local highways. The term "works" is used in a variety of different contexts in the DCO and therefore by giving the term a specific meaning for the	close this point. The Applicant suggests:
6		additional approvals process. There may	The SCC drafting clearly and inarguably introduces a further approval process. The approval of detailed design and the approval of

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highway. This replicates the approval also sought by SCC as discharging authority under requirement 12 (which the Applicant does not accept). In practice the drafting suggested by	on the wording of Requirement 12. SCC proposed protective provisions provide for the submission of detailed information for the Council's approval prior to construction of the works, and will enable the Council to approve the detailed designs pursuant to Requirement 12. This is, in effect, one approval process.	The Applicant rejects approval of any detail by
objects to this approach which is contrary to the intention of the Planning Act to streamline consenting for NSIPs. The Applicant	SCC would however be pleased to amend its paragraph 4 within its version of the Protective Provisions to remove any concern around a double approvals process in the event that SCC were the discharging authority for the local	The Applicant does not agree that SCC should be the discharging authority so it is unlikely that the drafting of the protective provisions can be
of the SCC draft provisions, the Applicant objects to SCC requiring a separate approval	enables SCC to approve the detailed design where some amendments are required. If this were not the case, it would leave SCC with only two options: to approve the design as submitted or to reject it.	The Applicant rejects approval of any detail by SCC This response however demonstrates why the SCC statement earlier in their response does not make sense – the Applicant cannot provide the detailed information ahead of approval of detailed design where the ability to approve conditionally is available as the final detailed design is not fixed until the conditions are known.

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	subject to any consideration in the examination.		
7	of a requirement under 5(1)(a) to complete the works "without unreasonable delay in accordance with the approved Detailed Information and to the reasonable satisfaction of the Local Highway Authority". The Applicant is already obliged by the DCO to complete works to the local highway to the reasonable satisfaction of the local highway	unreasonably delay the completion of the works and the wording should therefore not give cause for concern. However, SCC would be content to amend the wording 5(1) to remove reference to completing the works 'without unreasonable delay' to address the Applicant's objection but would	The Applicant sees no logical connection between the unnecessary SCC drafting and the approval of the TMP, these matters are not interdependent.
	2.2.14. The detailed information to be submitted includes a programme of works and a requirement to carry out works in accordance with the detailed information (and therefore in accordance with the programme of works). It is therefore unclear what utility SCC consider is served by insertion of 'without unreasonable delay'. Further, it is not clear how SCC would determine that any delay was unreasonable or what they would propose to do if they did consider a delay to be unreasonable.		
	2.2.15. The Applicant objects and has advised SCC it objects to the inclusion of the words "together with any other works local highway authority might reasonably require". Wording to this effect appears several times in the SCC	was in error. However, it is anticipated that there is a possibility that once the	The Applicant agrees that it is theoretically possible that minor works may be required by the RSAs which are not in the authorised development – it does not agree that SCC should be able to require any works it wishes. These are two separate issues. The SCC drafting would

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	be required in addition to the authorised works. SCC does not accept that these additional works should not be carried out simply because they are not specified as authorised works within the terms of the order, particularly where those works are identified as part of the	, and the second
2.2.16. It has been repeatedly explained to SCC that, contrary to their explanatory note submission, permitted development rights do not apply to EIA projects. The DCO is clearly an EIA project. Permitted development rights are set out in the Town and Country Planning (General Permitted Development) (England) Order 2015 Article 3 (10) of that Order provides that schedule 1 or schedule 2 development within the meaning of the Town And Country Planning (Environmental Impact Assessment) Regulations 2017 is not permitted by this order. Those EIA regulations provide in Schedule 1 that works to various strategic roads will be Schedule 1 development and in Schedule 2 that Schedule 2 development will include construction of roads (unless already included in schedule 1) where the works exceed 1 hectare. The DCO scheme is considerably in excess of 1 hectare. The scheme is therefore clearly an EIA project under those regulations. Permitted development rights are therefore not available. The DCO can therefore only require works which are within the scope of		

Applicant's comprovisions	ment on SCC draft Protective	SCC Response to comment	Applicant's further response
separate planning and, where necessition nature of the work DCO scheme, the tofurther envithose consent explanation in page 25.	y other works would require g permission to be obtained, essary, having regard to the ks and the relationship to the ose works would be subject ronmental assessment for s. The SCC suggested tragraph 5.2 of its explanatory re, in the Applicant's view,		
highway authorit are required to co Road safety aud be required to a however, it is ac propose altern specific works. A with the full under England's response of the works ider should be implered to a which are identified that the provided for This is unacceptionally does this important that the provided for th	s England as a responsible by will undertake works which omply with road safety audits. Its identify works which may address identified concerns, acceptable for the designer to atives or not implement as the designer of the scheme erstanding of it, it is Highways insibility to determine which atified in the road safety audit mented. In any case SCC has provision to any other works are in road safety audits but any other works it requires. It is also to the Applicant. Not troduce an obligation into the ake works which are not DCO or shown on the plans of costed or programmed, but o works which fall within the insent.	there may be works necessary as a result of RSA 3 and RSA 4 (which will	The Applicant would again note that RSA4 is designed only to address issues which have arisen once the road is open to public use – the road will have already been assessed as safe in design terms at RSA3.
	cant objects to the insertion e undertaker must: (b) take	The wording in paragraph 5(1)(b) is taken from the Section 6 agreement	The section 6 agreement is simply that - an agreement between two parties - it is entirely

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	and private interests as would be incumbent on the undertaker if it were the local highway	SCC is carrying out work in part to the strategic road network and simply emphasises the approach that would be expected of a competent highway authority. The Council is not aware that it is expressed as clearly anywhere else	, ,
8		would highlight the need for the County Council to approve the Traffic Management Plan.	This point appears to be agreed. SCC to delete paragraph 5(2) in its version of the Protective Provisions. Again, the Applicant sees no logical connection between this and the TMP approval.
9	Paragraph 6(1) 2.2.20. The Applicant notes that SCC is asking for the right to inspect works on demand. The Applicant has already advised SCC that it is happy to facilitate the inspection of works but it requires 2 working days' notice. That 2 days' notice can be of more than one planned inspection and notification of a proposed programme is entirely acceptable. The 2 days' notice is required to ensure that the sections of the site SCC wishes to inspect are safe and access can be provided acceptably. It also	expectation is that it will afforded full access to the site and that its representative will be inducted into the site health and safety procedures. SCC is unclear why the principal contractor would have to stop any works in order to facilitate inspection by the Local	

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	inspecting the site can be appropriately	in relation to these sections of highway. The DCO does not expressly seek to disapply the LHA's powers under the Highways Act 1980 and it is right that it should not do so. Although public access may be restricted whilst the undertaker is carrying out works there may still be infrastructure within the highway which serves the wider road network, such as drainage culverts, to which the LHA may require access for inspection and maintenance. The Applicant is not proposing to accept the LHA's responsibilities for the sections of road over which it temporarily has possession (see its comments in	
10	there is any need for secondary testing to be carried out by SCC where it is already entitled to receive the results of the testing which will be carried out on behalf of a highway authority in accordance with DMRB. If SCC wishes to carry out such secondary testing, it is not reasonable that the Applicant should have to	SCC's proposed wording for the testing of materials to be undertaken in accordance with the Manual of Contract Documents for Highway Works which the industry standard so it is unclear why this is not agreed. The local highway works are to be	Given that the standard of testing is now agreed, the Applicant remains of the view that it should not have any liability for the cost of any testing carried

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	Applicant therefore objects to the SCC drafting creating financial liability on the Applicant for unnecessary secondary testing.		
11	Paragraph 7 2.2.23. The Applicant has not included RSA 2 in its drafting (although it will be carried out because it is mandatory) because this audit is undertaken at detailed design stage and SCC has declined to continue participation in the technical working groups which would lead up to that. The Applicant would be content to allow SCC to participate in RSA2 but will not agree to pay SCC any fee to do so. The Applicant understands that this means SCC will not, in practice, participate at that stage so there is no utility including it.	SCC would wish to engage in the detailed design process of the scheme with the Applicant. The matter of fees is an area of disagreement, but it would be appropriate for the RSA 2 to be included within the Protective Provisions irrespective of whether agreement can	The position on fees remains not agreed.
12	Paragraph 7(3)		

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2.2.24. The Applicant disagrees with the SCC wording of this paragraph. Road Safety Audits identify recommended works. The road will be approved as being safe to use by RSA3 before it is opened. No highway authority or other developer is obligated to carry out all of the	there may be works necessary as a result of RSA 3 and RSA 4 and that these may require a separate consent if they give rise to any new or materially	The Applicant considers that this point is covered by the responses in line 7.
works identified in any road safety audit; it is for the appropriately qualified design team to consider the outcomes of the road safety audit and which of its recommended works	the Environmental Statement. SCC recognises that the decision about the recommendations resulting from the	
should be undertaken and whether any alternatives would be preferable. The wording proposed by SCC would require any work identified to be carried out. That is unreasonable, does not accord with DMRB	and that there may be circumstances where it is reasonable to implement alternative works as a result of the safety	
and should not be included within the Protective Provisions. 2.2.2.5. In addition, while the Applicant, as a	must be completed to the reasonable satisfaction of the LHA and responsibility will pass to the LHA upon completion, it	
highway authority, has a duty under the Road Traffic Act to ensure the highways it constructs are safe, it is up to the Applicant as to how it complies with that duty. The safety	should seek to agree the scope of the works with the LHA, so that it may be satisfied that the recommendations of	
of the road in accordance with road safety audits will be assured by RSA3 prior to any road opening to traffic. RSA4 addresses any concerns which have arisen following the	therefore proposed that paragraph 7(3) could be amended as follows to address the Applicant's concerns:	
opening of the road. RSA4 is not always required if there are no incidents in the 12 months following opening. The Applicant has agreed to carry out RSA4 regardless in this	"Where the report of the stage 3 and stage 4 road safety audit identify any recommended works to the highway, the	The Applicant agrees that it is appropriate for it to have an obligation to seek to agree works to be carried out to local highway following the RSA 4
case so that SCC has the certainty of knowing that, even where there are no incidents, a final check is carried out at RSA4. That does not mean that the Applicant should be obliged to implement any recommendation, regardless	endeavours to agree with the local highway authority which works or alternative proposals require to be	with SCC and will amend its draft to include that. The Applicant does not agree to the timing element at the end of the SCC proposed drafting is appropriate. The amendment is accordingly

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	road safety audit. The DCO cannot require the Applicant to undertake works which are out with the scope of the DCO. Where the	reasonable satisfaction of the Local Highway Authority and prior to any local highway being transferred or returned to the control of the Local Highway Authority".	
13	14 are rejected. The Applicant has already agreed that it will be liable for a 52 week defect remediation period from completion of local highway works. The defect remediation will be carried out under the Applicant's contract with its main contractor and any concerns raised by SCC will be directed to the Applicant. The Applicant does not agree that this period should be tied to the issue of	maintenance period is appropriate but this should only commence after the Works have been completed to the reasonable satisfaction of the Local Highway Authority (including any defects), and the completion of any works resulting from the Stage 3 Road Safety Audit. The nature of the contract between the Applicant and its main contractor is not a material consideration.	
	various certificates by SCC. Highways England is entirely content that SCC can identify or flag to it any defects or any other issues that they are unhappy with, however, the defects liability period must be limited to 52 weeks. It cannot be indefinite unless and until SCC issues certificates. That is not reasonable in the context of the Applicant being a highways authority using public funds.	The issue of certificates at the start and end of the maintenance period is standard practice, and creates a record of the duration of the maintenance period for any specific section of highway. This is important to ensure transparency and clarity with regard to where at any	

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		SCC refers to its comments above in relation to the definition of the maintenance period which apply here.	
14	beginning "AND FURTHER to indemnify the Local Highway Authority in respect of any claims costs or proceedings whatsoever arising under Part I and Part II of the Land Compensation Act 1973" is simply not necessary as SCC has no liability under that Act. This is appropriately covered by the 1973	The definition in section 19 applies only to Part 1 of the Act, and would negate the need for the indemnity in relation to Part 1 claims if the works are completed in their entirety by the Applicant. However, it is possible that SCC may complete the works, such as the surface layer, if it needs to carry out other works to the highway at the same time as the Applicant, to minimise inconvenience to road users for instance. In such cases it might be possible for an injured party to	The Applicant is not aware why or how SCC would purport to carry out scheme works considering that it would have no planning consent to do so. The scenario posited is therefore rejected. If SCC carry out works to their own highway then the 1973 Act would apply to them – that is how the Act is drafted and there is no reason for the undertaker to indemnify SCC for carrying out its
	"(1) Where the value of an interest in land is depreciated by physical factors caused by the use of public works, then, if— (a) the interest qualifies for compensation under this Part of this Act; and (b) the person entitled to the interest makes a claim after the time provided by and otherwise in accordance with this Part of this Act, compensation for that depreciation shall, subject to the provisions of this Part of	The definition of responsible authority does not apply to Part 2, under which an affected party may seek soundproofing from the LHA. The indemnity proposed is required to deal with this.	under Part 2 of the 1973 Act is simply incorrect.

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		Applicant's further response 1984(traffic regulation orders)." Highways England is according the responsible authority for part 2 under the same definition as in part 1 and the liability for claims lies with it not SCC. An indemnity is not required or justified.
2.2.31. Highways England is a highway authority by virtue of the Highways Act 1980 section 1A and the Appointment of a Strategic Highways Company Order 2015 (SI 2015/376).		

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	2.2.32. Therefore, it is clear that the Applicant (Highways England) would be the highway authority who constructed the highway for any new areas of local highway and altered the highway for any other works. Accordingly any claims under the 1973 Act could only be made against the Applicant and not SCC.		
15	altered as part of the works transfer to SCC, and should not be superseded by Protective Provisions. 2.2.34. Although SCC is calling it a	be open to the public for a minimum period of 12 months to ensure that there are no defects in construction which might only become evident upon use. During this maintenance period the liability for maintaining the road remains with the undertaker inclusive of all associated liabilities. The Applicant appears to refute this point. The nature of the contract between the Applicant and its main contractor is not a material	requirement in the Planning Act or a standard requirement under DCOs.
	maintenance period, the period of 52 weeks from completion of the works, which the Applicant has agreed to, is a defects liability period only. The Applicant will not be responsible for normal highways maintenance as it is not the highway authority for the road. The Applicant is entirely content to maintain liability for any defects in the works carried out. It will not, however, be responsible for maintenance required as the result of, for example, normal traffic incidents damaging the surface of the highway. It is not reasonable for SCC to attempt to make the Applicant responsible for the normal day to	relation to the definition of the maintenance period (in response to para 2.2.9) which apply here. As with the maintenance of the highway it would lead to a confused and untenable legal position if liability were to be determined by reference to whether the claim arose out of the defect in the construction, the maintenance of that defective construction or maintenance of the road in which the defective works were	earlier lines that is their responsibility. There is no confused legal position.

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	day maintenance of local highways (for which SCC will be responsible). 2.2.35. The Applicant does also not consider it acceptable as proposed under 17(4) that it should indemnify the local highway authority for claims arising out of the maintenance of the works. The Applicant will accept liability for any defects due to its construction however it will not, as it is not the relevant highway authority, accept any other liability for any other maintenance. Maintenance for local highway authorities is by statute a matter for the local highway authority and it receives funding from central government to undertake it. It should not attempt to pass this to a third party.	from the works it has carried out and the maintenance of those works until the expiry of the maintenance period, and should indemnify the LHA accordingly.	
16	until the road has been open to traffic for 12 months. The Applicant has already advised it will provide a 52 week defect liability period. The timing proposed by SCC would in effect extend the defect liability period and the	the completion of the Stage 4 road safety audit and the completion of all recommended works, and the transfer of maintenance responsibility to SCC from the undertaker. The nature of the contract between the Applicant and its main contractor is not a material consideration. It would be an untenable and confused legal position if highway became maintainable by the local highway authority when responsibility for defects or safety issues remained with the undertaker. The DCO is clear that the	

	Applicant's comment on SCC draft Protective Provisions	SCC Response to comment	Applicant's further response
	2.2.37. The Applicant also objects to 18(e) that all costs, charges, and expenses payable to the local highway authority have to have been paid before a final certificate can be issued. As has been repeatedly submitted by the Applicant it is not intended to pay SCC to carry out its statutory role. The Applicant does not require SCC's inspection, it does not require SCC's supervision and it will not pay SCC to respond to consultation.	and 14 to clarify that completion is in accordance with the provisions for completion in the Protective Provisions. To suggest that SCC could unreasonably withhold the issue of the Final Certificate to sidestep its usual maintenance responsibility would be contrary to the terms of the DCO. In relation to 18(e), the drafting reflects	The Applicant does not accept that SCC should be paid for undertaking engagement it has requested.
17	Paragraph 19 2.2.38. As noted for paragraph 18(e) above, the Applicant rejects the principle of paying SCC the costs sought in paragraph 19.		Not agreed.

3 Action Point 37

3.1 Introduction

3.1.1 Action Point 36 requests: *Provide summary of differences on parties' positions on protective provisions and associated matters.*

3.2 DCO Articles

Article 13

- (a) Classification of and responsibility for the cul-de-sac road forming former A303 west of Hazlegrove.
- 3.2.1 SCC, at deadline 6, proposed amendment to Article 13 and schedule 3 to create a category of trunk roads which are not part of the realigned A303 but are not detrunked; the entire content of that category is the area of old A303 from Hazlegrove roundabout past the Mattia Diner and Services (points AN and EI). The Applicant objects to this proposal as this area of highway should form part of the local highway network.
 - (b) Definition of completion
- 3.2.2 SCC, at deadline 6, proposed amendment to Article 13 to relate this to the definition of completion in the protective provisions. The Applicant does not agree that SCC's proposed definition is appropriate as it relates to a process of issues of certificates by SCC that the Applicant does not accept is suitable. SCC submit that, in order for the highway to be completed to their reasonable satisfaction, a certificate of that must be issued, the Applicant does not agree. It is entirely common for planning conditions to specify that various matters must be completed to an authority's satisfaction without a need for that to certified.
- 3.2.3 The Applicant proposes that completion is defined as: "Complete" means the date upon which the classification of roads under this Order takes effect, which classification may not take effect unless and until all works to a section or part of the highway have been carried out in accordance with approved detailed design, the highway has been subject to road safety audit stage 3 and any works to be carried out as a consequence of that audit have been completed.

Article 14

3.2.4 SCC have proposed amendments to Article 14 to require the consent of the Secretary of State to the date to be determined and to tie completion in that article to their definition in protective provisions. The Applicant has no particular concern with the consent of the Secretary of State being required. As set out above the Applicant does not however agree with the definition of completion proposed.

Article 33

3.2.5 SCC seek insertion of Article 33(12) to 'confirm' that nothing in the article limits the County Council's powers as highway authority or in any other way prevents the County Council from exercising those powers. That 'confirmation' cannot be given as the assumption underlying it is incorrect. The DCO is clear that where there is a conflict with any other enactment the DCO takes precedence, this would include powers under the Highways Act and it would inappropriate and create legal confusion to include the insertion requested by SCC. While in temporary possession of the land the Applicant can occupy it exclusively. Highways Act powers cannot be used to interfere with that possession; for example the Applicant cannot be removed from the land by SCC under the provisions of the Highways Act which prevent unauthorised occupation of the land or require anything deposited on the highway to be removed.

Schedule 2 Parts 1 And 2; Approval of Requirements

3.2.6 The Applicant seeks a single discharging authority of the Secretary of State, SCC want to be discharging authority failing which SCC are seeking a split discharging authority role with SCC to approve various requirements believed to include detailed design of local highways and the traffic management plan and possibly drainage.

Schedule 2

3.2.7 SCC proposed an amendment to requirement 3(4) to delete "Upon completion of construction of the authorised development" and provide that the CEMP must be converted into the HEMP "prior to completion of construction of the authorised development". As the Applicant has explained, the conversion from the CEMP to the HEMP removes the construction phase obligations, add as built details and sets out the ongoing operational requirements. It will be developed towards the end of construction once the as built details are known however the CEMP cannot logically or sensibly covert until the end of construction. Please see Appendix A Management Plan Approach in order to assist in explaining the process.

Schedule 5

3.2.8 SCC have sought confirmation that no new highway is to be constructed on land in Schedule 5 – that cannot be given as new highway is to be constructed on land within that schedule. SCC accordingly seek removal from Schedule 5 any plots where it is proposed that highway rights are acquired. The Applicant rejects that proposed deletion as unnecessary, entirely inappropriate and inconsistent with securing delivery of the scheme.

Additional Requirement to Secure a Section 278

3.2.9 As discussed at the hearing the Applicant objects to an additional requirement to secure a s278 but awaits sight of SCC's list of matters it considers should be secured before making detailed comment.

3.3 Protective Provisions

Detailed Information

- 3.3.1 Detailed information cannot be provided until the detailed design is approved. SCC has requested that detailed information is provided earlier in one response, and then (correctly) notes that detailed design may require amendments. It therefore cannot logically follow that detailed information can be provided before approval of detailed design as the content of the detailed information is predicated on the detailed design.
- 3.3.2 SCC participation in detailed design process. The Applicant has no objection to SCC participating in detailed design evolution prior to consultation before approval is sought, the difference between the parties relates only to fees, The Applicant will not pay SCC to participate. SCC's suggested process is rejected as it requires multiple approvals from SCC. The Applicant has proposed alternative wording in its response to the draft protective provisions.

Scope of Protective Provisions and applicability to PROWs

3.3.3 The Applicant considers that the protective provisions are drafted to deal with discrete points related to vehicular highways and are entirely inappropriate and disproportionate for PROWs. For example, road safety audits do not apply, detailed information is not applicable as a separate schedule of widths and limitations already has be to be approved under requirement 12.

Maintenance

- 3.3.4 The Applicant does not agree it is unreasonable for SCC to be responsible for maintaining local highways.
- 3.3.5 It is agreed that works may be required as part of the outcomes of RSAs. RSA3 is the stage which certifies the road is safe to open to traffic that is carried out before roads transfer to SCC. The Applicant does not accept this proposal creates a confused legal position.

Approvals

- 3.3.6 SCC state that it is not their intention to introduce a further approvals process their proposed drafting however inserts a number of new approval processes at various times. Please see the process flowchart contained in Appendix B which shows the process SCC are proposing based on the drafting provided.
- 3.3.7 The suggestion that detailed design and detailed information approval is, in effect, one process does not align with the drafting. This is evident from the submission, two paragraphs later, that being able to grant conditional approval is necessary where conditional approval requires changes to detailed design the detailed information cannot be finalised until after such approval.

Lack of connection between claimed need to approve the TMP and substance

3.3.8 The Applicant can see no logical connection between SCC having to approve the TMP and the drafting seeking to curtail unreasonable delay. The Applicant queries whether SCC are suggesting that amends to the TMP should not be consented if the construction programme slips?

Other works

- 3.3.9 These cannot be required as part of the DCO if they are not consented.
- 3.3.10 It is noted that the SCC explanation is that there "May be works which may be required if.". The Applicant considers that the SCC drafting is too prescriptive compared to this explanation, the drafting to then end of change to 7(3) accordingly goes too far.

Access

3.3.11 The Applicant considers that access should not be on demand but with notice.

Defect Liability Period

3.3.12 The Applicant and SCC agree there should be a 52 week defect liability period, it appears from the protective provisions note that SCC agree in principle that this should start after RSA3, however SCC drafting extends it well beyond 52 weeks which is the Applicant's concern.

Indemnities

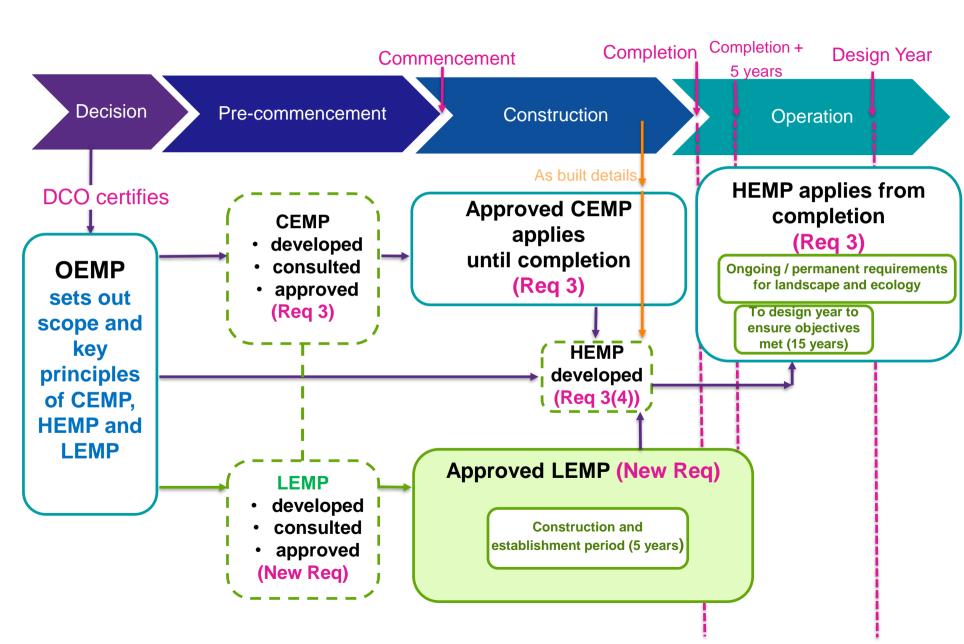
- 3.3.13 The Applicant rejects in principle giving SCC indemnities.
- 3.3.14 The Applicant does not accept the SCC position on 1973 Act which is considered to be incorrect in law and does not agree that any indemnity is necessary.

3.4 Other Issues

- 3.4.1 SCC have requested the provision of a bridleway connection between Eastmead Land and Higher Farm Lane and such inclusion in Schedule 3 Part 11 and changes made to the Rights of Way and Access Plans. The Applicant submits that such a connection already exists and there is accordingly no need for the DCO to create it.
- 3.4.2 SCC set out at deadline 6 that it is necessary that "the applicant cooperates fully with the County Council to achieve a further amendment to bridleway status on MOD land". The Applicant notes that this is entirely outwith its control. The Applicant sought a bridleway on this route, the MOD would not agree to that. It is not a matter of lack of co-operation from the Applicant.

Appendix A: Management Plan Approach

Management Plan Approach



Appendix B: Local Highways Timeline

Transfer of local highways to SCC

